The Planning Commissioner and the California Dream

The Book at a Glance

part one							
The Reason for Planning	 						page 1
part two Legal Basis for Planning	 						page 19
part three Planning Commission Responsibilities	 						page 39
part four Making Sure Things Go Well	 			•	•		page 51
part five Important Trends in Planning	 						page 75
part six What Does It Mean to You?	 						page 97

Contents

Preface ix

About the author xiii

part one	
The Reason for Planning	page
Role of the Planning Commission	3
The Politics of Planning	5
The City Council or Board of Supervisors	6
Other Government Agencies	7
Staff	9
Some useful tips	13
The Culture of the	

part two

Legal Basis for Planning

The General Plan
Community Plan
Specific Plan23
Zoning24
Variance
Conditional Use Permit
Subdivisions
The California Environmental Ouality Act

part two	
Legal Basis for Planning continued	page
Other Legal Requirements	. 33
Design Review	. 33
Coastal Permit	. 33
Williamson Act Contracts	33
Second Units	. 34
Mobile Homes	. 34
Development Agreements	. 34
Permit Streamlining Act	35
Annexation	. 36
Capital Improvements	. 36
Special General Plan Requirements	. 37
Inter-Government Coordination	. 37
part three	
Dianning Commission	

Planning Commission Responsibilities

The Zoning Ordinance	12
Variances and Conditional	
Use Permits4	14
Appeals	16
Subdivisions	ļ 7
Enforcement /	10

Contents

part four	
Making Sure Things Go Well p	age
Know Your Community	51
Know What You Can and Can't Do	
Prepare Carefully for the Meeting	58
Conducting Meetings	59
Notice	60
Meeting Procedures	61
Open Meetings	64
Ethics	65
part five Important Trends in Planning	
Smart Growth	75
New Urbanism	79
Sustainability	81
Fiscalization of Land Use	83
Regional Planning	84
Traffic and Transportation	85
Growth Management	87
Infrastructure Planning	91
Redevelopment	93
Social Equity/ Environmental Justice	94
Initiatives and Referenda	95
Habitat Conservation Plans	96

part six

Part six	
What Does It Mean to You?	page
A Summary of Commissioners' Comments and Observations	. 98
Understand the Commission's Unique Role	. 98
Get the Big Picture	. 98
But DO Sweat the Small Stuff	. 98
Listen and Understand	. 99
Be Prepared for Bad Reviews	. 99
Follow Through	. 99
Respect the Decision Once It's Made	100
Respect the Community's Character	100
Keep on Training	100
Know When You Are Being Conned	101
Make Findings	101

Contents

Interviews

Comments from eight planning commissioners from a variety of California cities—north/south, growing/built out, large/small. The commissioners represent a range of professional and political backgrounds, but they share a deep dedication to their communities and a willingness to put in the effort required of a commissioner.

	page
Toby Rosenblatt Planning Commission, City	
and County of San Francisco	18
Sharon Hightower Planning Commission, City of Claremont	26
Letitia Moore Planning Commission and	20
City Council, City of El Cerrito	29
Planning Commission, Cities of Hemet and Riverside	38
Celia McAdam, AICP Planning Commission, Cities of Chico and West Sacramento	50
Ralph Appezzato Planning Board and Mayor, City of Alameda	57
Eric Parfrey Planning Commission, City of Berkeley	62
Susan H. Oakley, AIA Planning Commission, City of Los Angeles	66
•	

Short Articles page
Views from the Staff Table
Perplexing Planning Problems67
How High Is This House?
Expanding a Nonconforming Building68
When a Garage Becomes a Second Unit
One Person's Heritage Tree Is Another Person's View Blocker 70
When Cars Rule71
Environmental Mitigations
How to Be a Good Planning Commissioner
Pitfalls to Avoid
Appendix Staff Report
Glossary of Frequently Used Planning Terms
Bibliography127
Index
Credits

Preface

Why do we see our communities the way we do? What comes to mind when we hear "Main Street," "The wide open spaces," "The boy next door," "The Beach"? The pictures we see in our heads when we hear these words affect us powerfully in the ways we value and interact with the places where we live, work, and play.

Our vision of America has been shaped, in large part, by motion pictures, especially those that have been filmed in California. The values based on this vision have in turn shaped environmental and planning regulations. The cowboy movies filmed in the Alabama Hills west of Lone Pine conveyed the ideas of unconfined freedom and natural beauty; there are still no subdivisions in the foothills near Mount Whitney. You might say that Randolph Scott movies helped lead to the adoption of the California Environmental Quality Act.

The California beach movies of the 1950s and 1960s portrayed youthful energy and fun in a priceless setting. Californians in 1972 approved the Coastal Act, which imposes strict rules about development in this zone. You might say that Gidget, the teenage heroine of many beach movies, helped save the California Coast, so that we could preserve the locale of our youth.

California was the leader in environmental and planning law in the 1970s. *Unfortunately, despite the unquestionable need for effective state planning, we are no longer in that position today.* The state mandated an important role for planning commissions, as the keepers of the vision for their communities.

Various guides for planning commissioners are published by the American Planning Association, the International City/County Management

Association, and California's Office of Planning and Research. *See the Bibliography for titles and web sites.* These publications provide the basic information about legal and procedural requirements that apply to planning commissioners.

This book differs from these in several important ways.

- ▶ It focuses on the requirements for planning commissions specific to the State of California. Each state has its own requirements for planning: for example, the California Environmental Quality Act.
- ▶ It covers recent trends and requirements affecting planning commissioners: for example, the use of citizen initiatives and referenda on planning matters and the recent state law mandating that most large subdivisions must be guaranteed water before they can be approved. Sounds like a no-brainer, but the Kuehl bill was a hard-fought battle in Sacramento.
- ▶ It illustrates the essentials you need to know with occasional, and we hope amusing, anecdotes. You are probably not paid, except perhaps a token fee, so there's no point doing it if you don't enjoy it. *Unless you use your service as a stepping stone to higher office* —not uncommon among planning commissioners.
- ▶ It is realistic about the limitations you have in shaping your community. Regional, national, and international economic trends beyond the reach of local government affect change and development. State planning law gives cities and counties powerful tools to direct and manage growth, but whether it actually occurs is determined more in corporate board rooms than in city hall.

And other strong players can constrain local governments: water agencies, tribal councils, and planning entities established by state government, the California Coastal Commission, Tahoe Regional Planning Agency, and Bay Conservation and Development Commission.

▶ Most important, this book attempts to convey the special responsibility planning commissioners have in California. California locales are an important part of our nation's culture, identity, and imagery. For example, 1949 Los Angeles in The Blue Dahlia, 1925 Lompoc in The Bank Dick, 1943 Santa Rosa in Shadow of a Doubt. Photographs of movie locations help illustrate this point.

So those of us who plan the future have a special responsibility to respect and enhance the unique characteristics of each place. How will people—and movies—50 years from now judge our efforts?

For this reason, a well-known quote from a film is used to illustrate a major point for each chapter. And, thus the subtitle, "Plan It Again, Sam," a paraphrase from *Casablanca*, 1943. Let's hope we plan it right the first time.